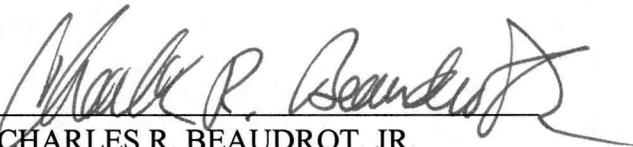


**BEFORE THE GEORGIA TAX TRIBUNAL  
STATE OF GEORGIA**

**ORDER REGARDING ADOPTION OF TEMPORARY RULES FOR  
THE GEORGIA TAX TRIBUNAL**

Pending final adoption pursuant to the Administrative Procedure Act of the proposed Rules of the Georgia Tax Tribunal, a copy of which is attached as Exhibit "A", (the "Rules"), such Rules shall apply to all matters pending before the Georgia Tax Tribunal as a Standing Order of this Court unless a party objects.

SO ORDERED, this 24<sup>th</sup> day of January, 2013.



CHARLES R. BEAUDROT, JR.  
CHIEF JUDGE  
GEORGIA TAX TRIBUNAL

# **RULES OF THE GEORGIA TAX TRIBUNAL**

## **CHAPTER 616-1-3**

### **ADMINISTRATIVE RULES OF PROCEDURE FOR TAX TRIBUNAL**

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## **EXHIBIT A**

### **616-1-3-.01 Definitions**

As used in this Chapter, the term:

- (a) "Tax Tribunal" means the Georgia Tax Tribunal established by Chapter 13A of Title 50.
- (b) "Tribunal Judge" means a Judge of the Tax Tribunal.
- (c) "Civil Practice Act" means the Georgia Civil Practice Act, O.C.G.A. § 9-11-1 *et seq.*
- (d) "Clerk" means the Clerk of the Tax Tribunal.
- (e) "Order" means a decision, including a final judgment, entered by a Tribunal Judge.
- (f) "Person" means any individual, agency, partnership, firm, corporation, association, or other entity.
- (g) "Department" means the Georgia Department of Revenue.
- (h) "Commissioner" means the Commissioner of the Georgia Department of Revenue.
- (i) "Attorney General" means the Georgia Office of the Attorney General.
- (j) "Small Claims Division" refers to the division within the Tax Tribunal established by Code Section 50-13A-16(a) and having jurisdiction over proceedings meeting the requirements of 616-1-3-.07.

Authority O.C.G.A. § 50-13A-1 *et seq.*

### **616-1-3-.02 Applicability and Scope of Rules**

This chapter governs the procedure in all actions before the Tax Tribunal and shall be construed to secure the determination of every action of the Tax Tribunal in an efficient and cost effective manner with the goals of achieving a just, speedy and inexpensive resolution. Where in any instance there is no applicable rule of procedure, the Tribunal Judge before whom the matter is pending may prescribe the procedure, giving particular weight to the Civil Practice Act and the Rules of the United States Tax Court to the extent that their provisions are suitably adaptable to the matter at hand.

Authority O.C.G.A. § 50-13A-15(b).

### **616-1-3-.03 Filing and Submitting Documents**

- (a) Any person may petition the Tax Tribunal for relief as provided in Code Sections 48-2-18, 48-2-35, 48-2-59, 48-3-1, 48-5-519, 48-6-7, 48-6-76 and subparagraph (d)(2)(C) of Code Section 48-7-31. The Tax Tribunal shall have jurisdiction over actions for declaratory judgment that fall within subsection (a) of Code Section 50-13-10 and involve a rule of the Commissioner that is applicable to taxes administered by the Commissioner under Title 48.
- (b) A case is commenced in the Tax Tribunal by filing a petition with the Clerk. The petition shall be in writing, and shall include a summary statement of facts and law upon which the petitioner relies in seeking the requested relief. Such petition may be filed using form or forms as prepared by the Department and approved by the Tax Tribunal or using such other forms or in such other form prepared by the petitioner which reasonably specifies the matter for consideration by the Tax Tribunal.
- (c) No later than 30 days after the service of the petition, the Commissioner and any other respondents shall file a response to petitioner's statement of facts and law which constitutes his or her answer.
- (d) A document is deemed filed on the earlier of (i) the date it is received by the Clerk; (ii) the official postmarked date on which the document was mailed, properly addressed with postage prepaid; or (iii) the date on which it was delivered to a commercial delivery company for statutory overnight delivery as provided in Code Section 9-10-12 as evidenced by the receipt provided by the commercial delivery company. The Clerk's office hours shall be 8:00 a.m. to 4:30 p.m., Monday through Friday, except State legal holidays. In addition to traditional paper filing, documents other than the petition, may be filed by e-mail attachment as prescribed on the website of the Tax Tribunal.
- (e) All documents shall be signed by the person, attorney, or other authorized agent or representative filing the documents, and shall include the name, address, telephone number, email address, and representative capacity of the person filing the documents. By signing the document, the signer certifies that he or she has read the documents and is not filing the documents for any improper purpose.
- (f) Failure to comply with this Rule or any other requirement of this Chapter relating to the form or content of submissions to be filed may result in the noncomplying submission being excluded from consideration. If, on a party's motion or on a Tribunal Judge's own motion, the Tribunal Judge determines that a submission fails to meet any requirement of this Chapter, the Tribunal Judge may direct the Clerk to return the submission by mail or email together with a reference to the applicable Rule(s). A party whose submission has been returned shall have ten (10) days from the date that the party receives the submission's return within which to conform the submission and to re-file it.

Authority O.C.G.A. §§ 50-13A-10, 50-13A-18.

#### **616-1-3.04 Amendments to Pleadings**

Pleadings and proceedings before the Tax Tribunal shall be subject to the amendment and supplementation provisions of Code Section 9-11-15.

Authority O.C.G.A. § 50-13A-10(c).

#### **616-1-3.05 Privacy Protection for Filings Made with The Tribunal**

- (a) Except as otherwise required by these Rules or directed by the Tax Tribunal, in a filing with the Tribunal, a party or nonparty making the filing should refrain from including or should take appropriate steps to redact the following information:
  - (1) Taxpayer identification numbers (e.g., Social Security numbers or employer identification numbers).
  - (2) Dates of birth. If a date of birth is provided, only the year should appear.
  - (3) Names of minor children. If a minor child is identified, only the minor child's initials should appear.
  - (4) Financial account numbers. If a financial account number is provided, only the last four digits of the number should appear. The parties may also agree that the foregoing information does not have to be redacted, if they so desire.
- (b) The Tax Tribunal may order that a filing containing any of the information described in paragraph (a) of this Rule be made under seal without redaction. The Tax Tribunal may later unseal the filing or order the person who made the filing to file a redacted version for the public record.
- (c) For good cause, the Tax Tribunal may by order in a case:
  - (1) Require redaction of additional information; or
  - (2) issue a protective order that a trade secret or other confidential research, development, or commercial information not be disclosed or be disclosed only in a designated way.
- (d) A person making a redacted filing may also file an un-redacted copy under seal. The Tax Tribunal must retain the un-redacted copy as part of the record.
- (e) A person waives the protection of this Rule as to the person's own information by filing it without redaction and not under seal. The Clerk of the Tax Tribunal is

not required to review documents filed with the Tax Tribunal for compliance with this Rule. The responsibility to redact a filing rests with the party or nonparty making the filing.

- (f) A party may correct an inadvertent disclosure of identifying information in a prior filing by submitting a properly redacted substitute filing within 60 days of the original filing without leave of the Tribunal, and thereafter only by leave of the Tribunal.
- (g) If a Tribunal Judge orders that any document or documents may be filed under seal, such document or documents shall not be available for public inspection and shall be transmitted to any appellate court in the same sealed manner.

Authority O.C.G.A. § 50-13A-15(b).

#### **616-1-3-.06 Filing Fees**

- (a) The filing fee for all cases other than Small Claims Division cases shall be Sixty Dollars (\$60.00). If the petitioner in the initial petition makes the election under O.C.G.A. § 50-13A-16 to have the Small Claims Division have jurisdiction over such proceeding, no filing fee will be due in connection with the filing of such petition. If the petitioner makes the election to have the Small Claims Division have jurisdiction over the matters subsequent to the filing of the initial petition, any filing fee previously paid will not be refunded.
- (b) A similar fee shall be paid by other parties making an appearance in the proceeding (other than any government body or government official appearing in a representative capacity).
- (c) All filing fees shall be paid directly to the Georgia Tax Tribunal.

Authority O.C.G.A. § 50-13A-12.

#### **616-1-3-.07 Threshold and Rules Applicable to Small Claims Division Cases**

- (a) At the time of filing a petition with the Tax Tribunal, or within 90 days thereafter, a taxpayer may elect to have the Small Claims Division have jurisdiction over any proceeding:
  - (1) contesting an income tax liability or liabilities where the total amount of tax and penalties in controversy, exclusive of interest, is less than \$15,000; or
  - (2) contesting a tax liability or liabilities, other than income tax, where the total amount of tax and penalties in controversy, exclusive of interest, is less than \$50,000.

- (b) Notwithstanding the provisions of paragraph (a) above, the Small Claims Division shall not have jurisdiction over any proceeding contesting a tax liability (or associated penalties) alleged by the Commissioner or other respondent to be due, either in whole or in part, to evasion or attempted evasion.
- (c) Petitions for relief as set forth in Code Sections 48-2-18, 48-5-519, or 48-7-31(d)(2)(C) and actions for declaratory relief described in Code Section 50-13A-10(a) may not proceed in the Small Claims Division.
- (d) A taxpayer may not revoke an election to proceed in the Small Claims Division after expiration of the 90-day period set forth in paragraph (a) above.
- (e) On the motion of a party to the case or on the motion of a Tribunal Judge, a Tribunal Judge may remove a case from the Small Claims Division for good cause shown.
- (f) In Small Claims Division proceedings, accountants or other tax return preparers designated by the taxpayer shall be permitted to accompany and appear with the taxpayer in order to provide factual information regarding positions taken on tax returns of the taxpayer.
- (g) Small Claims Division hearings and trials shall be conducted in a manner consistent with proceedings before magistrate courts, as specified in Article 3 of Chapter 10 of Title 15.
- (h) Testimony in Small Claims Division cases shall be given under oath or affirmation.
- (i) Unless requested by a party, there shall be no transcript or record taken of hearings or trials in the Small Claims Division. In the event that a party requests there be a transcript or record taken of such hearing, the party requesting such transcript or record shall pay the entire take-down costs unless the Tax Tribunal conducting such hearing shall otherwise determine.
- (j) Final judgments and other orders in Small Claims Division cases shall be conclusive upon all parties and may not be appealed.
- (k) Small Claims Division final judgments shall not be considered, cited, or otherwise relied upon as precedent in any other case, hearing or proceeding. See O.C.G.A. § 50-13A-16(g).

Authority O.C.G.A. §§ 50-13A-14(c), 50-13A-14(f), 50-13A-16.

**616-1-3-.08 Service**

- (a) Petitions filed with the Tax Tribunal must be served on the Commissioner and the Attorney General, and a certificate of service of such petition shall be attached to the petition filed with the Tax Tribunal. Service of a petition shall be accomplished by certified mail or statutory overnight delivery. In the case of a refund action pursuant to Code Sections 48-6-7 or 48-6-76, the petition shall also be served on the clerk of the superior court or collecting officer who is made a party to the action.
- (b) Service of all other documents filed with the Tax Tribunal shall be governed by Code Section 50-13A-18.
- (c) Documents, including motions and requests, may not be embedded in an email. Any filing by email must be done by attachment to the email, in either Word or Pdf format and served in accordance with this Rule 616-1-3-.08.

Authority O.C.G.A. §§ 50-13A-10, 50-13A-18.

**616-1-3-.09 Computing Time**

- (a) Any period of time set forth in these Rules or, except as otherwise provided by law, in Chapter 13A of Title 50 shall begin on the first day following the day of the act that initiates the time period. When the last day of the time period is a day on which the Tax Tribunal is closed, the time period shall run until the end of the next business day.
- (b) Whenever a party has a right or requirement to act or respond to service of notice or other document by another party within a period prescribed by these Rules or in Chapter 13A of Title 50 and not otherwise specified by law, three (3) days shall be added to that prescribed period if the notice or document is served by first class mail.

Authority O.C.G.A. §§ 50-13A-15(b), 50-13A-19.

**616-1-3-.10 Changes of Time**

For good cause shown, a Tribunal Judge, either on a Tribunal Judge's own motion or on a party's motion, may change any time limit prescribed or allowed in this chapter that is not otherwise specified by law. The Tribunal Judge shall notify all parties of any determination to change a time period.

Authority O.C.G.A. §§ 50-13A-15(b), 50-13A-19.

**616-1-3-.11 Standard of Review**

- (a) All proceedings before the Tax Tribunal shall be de novo in nature, and the evidence on the issues in a hearing or trial shall not be limited to the evidence presented to or considered by the Department prior to the Department's decision.
- (b) Unless otherwise provided by law, the standard of proof on all issues in a hearing shall be preponderance of the evidence.
- (c) Except as otherwise may be provided by law, the burden of proof in all proceedings before the Tax Tribunal shall be upon the petitioner.

Authority O.C.G.A. § 50-13-14.

**616-1-3-.12 Initial Conference and Pre-Trial Conferences**

- (a) As soon as reasonably practicable, a Tribunal Judge may order the parties to appear at a specified time and place for one or more initial conferences to address discovery, scheduling, and other matters. At the discretion of the Tribunal Judge, such conferences may be conducted in whole or in part by telephone. The Tribunal Judge may require the parties to submit written proposals regarding a schedule for pre-trial procedures, including the submission and disposition of all pre-trial motions, or such other matters as the Tribunal Judge may direct.
- (b) Prior to any trial, the Tribunal Judge may require the parties to submit written proposals and to appear before the Tribunal Judge regarding:
  - 1. simplification, clarification, amplification, or limitation of the issues;
  - 2. evidentiary matters, such as:
    - a. identification of documents expected to be tendered by a party;
    - b. admissions and stipulations of facts and the genuineness and admissibility of documents;
    - c. identification of persons expected to be called as witnesses by a party and the substance of the anticipated testimony;
    - d. identification of expert witnesses expected to be called by a party to testify and the substance of the facts and opinions to which the expert witness is expected to testify and a summary of the grounds for each opinion;
    - e. objections to the introduction into evidence at the trial of any written testimony, documents, papers, exhibits or other submissions proposed by any party;

- f. matters for which official notice is sought; and
- 3. other matters that may expedite trial procedures or that the Tribunal Judge otherwise deems appropriate.

Authority O.C.G.A. § 50-13A-10(e).

**616-1-3-.13 Consolidation; Severance**

- (a) In cases involving common issues of law or fact, a Tribunal Judge may order a joint hearing or trial to expedite or simplify consideration of any or all of the issues in such cases.
- (b) If a Tribunal Judge determines that it would be more conducive to an expeditious, full, and fair hearing or trial for any party or issue to be heard separately, the Tribunal Judge may sever the party or issue for a separate hearing or trial.

Authority O.C.G.A. §§ 50-13A-15(b), 50-13A-19.

**616-1-3-.14 Remands**

- (a) A Tribunal Judge may, either on the Tribunal Judge's own motion or at the motion of any party, stay and remand any matter to the Department at any time. In exercising discretion relating to the remand of a matter, the Tribunal Judge shall consider, among other things, the possible delay created by a remand and its impact upon the parties, the likelihood that a remand could cause a change in the position taken by the Department, and the need for the peculiar expertise and experience of the Department in insuring a just and orderly administrative process.
- (b) Such stay and remand shall not divest the Tax Tribunal of jurisdiction.

Authority O.C.G.A. § 50-13A-10(f).

**16-1-3-.15 Discovery**

- (a) The provisions of the Civil Practice Act governing discovery and depositions shall apply to proceedings before the Tax Tribunal. However, the parties shall make every effort to conduct discovery by informal consultation or communication before utilizing discovery and depositions.
- (b) Upon motion of a party or on a Tribunal Judge's own motion, the frequency or extent of formal discovery methods may be limited if the Tribunal Judge determines that the discovery is unduly burdensome or expensive when taking into account the amount in controversy, limitations on the parties' resources, and the importance of the issues at stake in the action.

**616-1-3-.16 Depositions; Written Direct Testimony**

- (a) At any time during the course of a proceeding, a Tribunal Judge may order that the testimony of a witness is to be taken by deposition or in response to written questions.
- (b) A Tribunal Judge may specify whether the scope of examination by deposition should be limited.
- (c) Procedures for oral depositions to secure testimony shall be as follows:
  - 1. Examination and cross-examination of a deponent shall proceed under the same rules of evidence as are applicable to hearings under this Chapter. Each deponent shall be duly sworn by an officer authorized to administer oaths by the laws of the United States or the place where the examination is held, and the deponent's testimony shall be recorded and transcribed. Any objections made at the time of the deposition to the qualifications of the officer taking the deposition, to the manner in which the deposition was taken, to the evidence presented, to the conduct of any party, or to the proceedings shall be recorded and included in the transcript. Evidence to which there is an objection shall be taken subject to the objection.
  - 2. Any error or irregularity in the notice of taking testimony by deposition shall be deemed waived unless written objection thereto is filed with the Clerk and served upon all parties prior to the deposition in accordance with this Chapter. Any objection relating to the qualifications of the officer before whom the deposition is to be taken shall be deemed waived unless made before the deposition begins or as soon thereafter as the alleged lack of qualification becomes known or should have been discovered in the exercise of reasonable diligence.
  - 3. Any objection to the competency of a witness or to the competency, relevancy, or materiality of testimony is not waived by failure to make an objection before or during the deposition unless the ground of the objection is one which might have been removed if presented at the time. Any error or irregularity occurring during the deposition in the administration of the oath or affirmation, the manner in which the deposition was taken, the form of questions or the answers thereto, the conduct of any party, or any error of a kind which might have been removed or cured if timely raised, shall be deemed waived unless reasonable objection thereto is made at the deposition.
  - 4. Any error or irregularity in the manner in which the testimony is transcribed or the deposition is prepared, certified, transmitted, filed, or

otherwise dealt with by the officer taking the deposition shall be deemed waived unless a motion to strike all or a part of the deposition is made with reasonable promptness after such error or irregularity is or should have been ascertained in the exercise of reasonable diligence.

5. The deposition shall be transcribed, certified, and filed with the Clerk. Any party who contends that the transcript does not truly or fully disclose what transpired at the deposition shall file a notice with the Clerk specifying alleged errors and omissions within ten (10) days of the filing of the deposition. If the parties are unable to agree as to the alleged errors and omissions, the Tribunal Judge shall set the matter down for hearing with notice to all parties for the purpose of resolving the differences so as to make the record conform to the truth.
  6. Documents and things produced for inspection during the examination of the witness shall be marked for identification and attached to and filed with the deposition, and may be inspected and copied by a party. Copies may be substituted for originals if each party is given an opportunity to compare the proffered copy with the original to verify its correctness.
- (d)
1. A party may make an application to the Tax Tribunal to take a deposition, otherwise allowed under this Chapter and the Civil Practice Act, upon written questions rather than oral examination. The provisions of the Civil Practice Act shall apply in all respects to such a deposition except to the extent clearly inapplicable. Unless there is a special reason for taking the deposition on written questions rather than oral examination, the Tax Tribunal will deny the application, without prejudice to taking the deposition upon oral examination. The taking of depositions upon written questions is not favored, except when the deposition is to be taken in a foreign country, in which event the deposition must be taken on written questions unless otherwise directed by the Tribunal for good cause shown.
  2. An application under paragraph (1) above shall have the written questions annexed thereto. A party has 20 days following service of the application in which to object, and within that 20-day period the objecting or responding party shall also file with the Tribunal any cross-questions which such party may desire to be asked at the taking of the deposition. The applicant shall then file any objections to the cross-questions, as well as any redirect questions, within 15 days after service on the applicant of the cross-questions. Within 15 days after service of the redirect questions on the other party, the other party shall file with the Tribunal any objections to the redirect questions, as well as any recross-questions which the other party may desire to be asked. No objection to a written question will be considered unless it is filed with the Tribunal within such applicable time. The party filing the original application and all parties responding thereto shall file the original copy of all questions and objections with the Clerk and will serve a copy on the opposite party. The

Tribunal Judge for good cause shown may enlarge or shorten the time in any respect.

3. The officer taking the deposition shall propound all questions to the witness in their proper order. The parties and their counsel may attend the taking of the deposition but shall not participate in the deposition proceeding in any manner.
- (e) Unless otherwise ordered by a Tribunal Judge, a party submitting written direct testimony in support of an issue on which it has the burden of proof shall file and serve the written direct testimony upon all parties no less than fifteen (15) days before the hearing. The admissibility of the evidence contained in written testimony shall be subject to the same rules as if the testimony were produced under oral examination. The witness presenting the statement shall swear to or affirm the statement at the hearing and shall be subject to full cross-examination.
- (f) Subject to appropriate rulings on objections, a deposition or written direct testimony shall be received in evidence as if the testimony had been given by the witness before a Tribunal Judge.
- (g) Whenever used in this Rule, the word “witness” shall be construed to include parties.

Authority O.C.G.A. § 50-13A-15(b).

#### **616-1-3-.17 Motions**

- (a) All requests made to a Tribunal Judge shall be made by motion. Unless made during a hearing or trial, motions shall be in writing, shall state specifically the grounds on which it is based, and shall describe the action or order sought. A copy of all written motions shall be served in accordance with this Chapter.
- (b) A response to a motion may be filed within ten (10) days after service of the written motion or within the time set by a Tribunal Judge. Either party may request an expedited ruling.
- (c) Unless otherwise provided, all motions shall be filed at least ten (10) days prior to the date set for hearing unless the need or opportunity for the motion could not reasonably have been foreseen. Such motions shall be filed as soon as the need or opportunity for the motion becomes reasonably foreseeable.
- (d) All motions, and responses thereto, shall include citations of supporting authorities and, if germane, supporting affidavits or citations to evidentiary materials of record.
- (e) A Tribunal Judge may determine whether the nature and complexity of the motion justifies a hearing on the motion and notify the parties accordingly. A request for a hearing on a motion must be made in writing and filed by the date the response

to the motion is due. Notice of a hearing on a motion shall be given by the Tribunal Judge at least five (5) days prior to the date set for hearing. At the discretion of the Tribunal Judge, a hearing on a motion may be conducted in whole or in part by telephone.

- (f) Multiple motions may be consolidated for hearing or prehearing conference. A Tribunal Judge may order the submission of briefs or oral argument relative to any motion.

Authority O.C.G.A §§ 50-13A-15(b), 50-13A-19.

### **616-1-3-.18 Stipulations**

After the period for completing discovery has expired, or earlier as the parties may agree, the parties to a proceeding shall stipulate all relevant and nonprivileged matters to the fullest extent to which complete or qualified agreement can be reached or fairly should be reached. Neither the existence of nor the use of the discovery mechanisms authorized by Chapter 13A of Title 50 or this Chapter shall excuse failure to comply with this requirement to file stipulations.

Authority O.C.G.A. § 50-13A-13(b).

### **616-1-3-.19 Motions for Summary Judgment**

- (a) A party may move, based on supporting affidavits or other probative evidence, for summary judgment in its favor on any of the issues being adjudicated on the basis that there is no genuine issue of material fact for trial. There shall be included in the motion or attached thereto a short and concise statement of each of the material facts as to which the moving party contends there is no genuine issue for trial. Unless the Tribunal Judge otherwise orders, such a motion must be filed and served on all parties no later than thirty (30) days before the date set for hearing. For good cause shown, a motion may be filed at any time before the close of the hearing.
- (b) Unless the Tribunal Judge otherwise orders, a party may file and serve a response to a motion for summary judgment or a countermotion for summary judgment within thirty (30) days of service of the motion for summary judgment. The response shall include a short and concise statement of each of the material facts as to which the party opposing summary judgment contends there exists a genuine issue for trial.
- (c) When a motion for summary judgment is supported as provided in this Rule, a party opposing the motion may not rest upon mere allegations or denials, but must show, by affidavit or other probative evidence, that there is a genuine issue of material fact for trial.

- (d) Affidavits shall be made upon personal knowledge, shall set forth facts that would be admissible in evidence, and shall show affirmatively that the affiant is competent to testify to the matters stated therein. Sworn or certified copies of all documents to which reference is made in an affidavit shall be attached thereto and served therewith. Where facts necessary for summary judgment are a matter of expert opinion, such facts may be resolved on the basis of uncontroverted affidavits or testimony of expert opinion.
- (e) The Tribunal Judge may set the motion for oral argument and call for the submission of proposed findings of fact, conclusions of law, and briefs.

Authority O.C.G.A. § 50-13A-15(b).

#### **616-1-3-.20 Evidence; Official Notice**

A Tribunal Judge shall apply the rules of evidence as applied in the trial of civil nonjury cases in the superior courts. With respect to Small Claims Division cases, the Tribunal Judge may, when necessary to ascertain facts not reasonably susceptible of proof under such rules, also consider evidence not otherwise admissible if it is of a type commonly relied upon by reasonably prudent persons in the conduct of their affairs.

Authority O.C.G.A. §§ 50-13A-14, 50-13A-14(c), and 50-13A-15(b).

#### **616-1-3-.21 Constitutional Issues**

Whenever any party raises issues under either the Georgia or United States Constitution, the sections of any laws or rules constitutionally challenged and any constitutional provisions such laws or rules are alleged to violate must be stated with specificity. In addition, an allegation of unconstitutionality must be supported by a statement either of the basis for the claim of unconstitutionality as a matter of law or of the facts under which the party alleges that the law or rule is unconstitutional as applied to the party. Although a Tribunal Judge is not authorized to resolve constitutional challenges to statutes or rules, the Tribunal Judge may, in the Tribunal Judge's discretion, take evidence and make findings of fact relating to such challenges.

Authority O.C.G.A. § 50-13A-15(b).

#### **616-1-3-.22 Subpoenas; Notices to Produce**

- (a) Subpoenas may be issued which require the attendance and testimony of witnesses and the production of objects or documents at proceedings provided for by these Rules. The party on whose behalf the subpoenas are issued shall be responsible for completing and serving the subpoenas sufficiently in advance of the proceeding to secure the attendance of a witness or the deposed testimony of the witness at the time of the proceeding.

- (b) Subpoenas shall be in writing and filed at least five (5) days prior to the proceeding at which a witness or document is sought, shall be served upon all parties, and shall identify the witnesses whose testimony is sought or the documents or objects sought to be produced. Every subpoena shall state the title of the action.
- (c) Subpoenas may be obtained from the Office of State Administrative Hearings website or from the Clerk. A subpoena may be served at any place within Georgia and by any sheriff, by a sheriff's deputy, or by any other person not less than eighteen (18) years of age.
- (d) Proof of service may be shown by certificate endorsed on a copy of the subpoena. Subpoenas may also be served by registered or certified mail or statutory overnight delivery, and the return receipt shall constitute prima facie proof of service. Service upon a party may be made by serving the party's counsel of record. Once issued, a subpoena may be quashed by a Tribunal Judge if it appears that the subpoena is unreasonable or oppressive, or that the testimony, documents, or objects sought are irrelevant, immaterial, or cumulative and unnecessary to a party's preparation and presentation of its position at the proceeding, or that basic fairness dictates that the subpoena should not be enforced. The Tribunal Judge may require the party issuing the subpoena to advance the reasonable cost of producing the documents or objects.
- (e) Once issued and served, unless otherwise conditioned or quashed, a subpoena shall remain in effect until the close of the proceeding or until the witness is excused, whichever comes first.
- (f) A party may serve a notice to produce in order to compel production of documents or objects in the possession, custody, or control of another party in lieu of serving a subpoena under this Rule. Service may be perfected in accordance with these Rules.
- (g) A notice to produce shall be in writing and shall be signed by the party or by the party's attorney seeking production of documents or objects. The notice shall be directed to the opposing party or the opposing party's attorney. A copy of any notice to produce shall be filed with the Clerk.
- (h) Fees and mileage shall be paid to the recipient of a subpoena in accordance with O.C.G.A. §§ 24-13-25 and 24-13-28.

Authority O.C.G.A. §§ 50-13A-13(d), (f).

### **616-1-3-23 Procedure for Hearings and Trials**

- (a) In a hearing or trial conducted under this Chapter, a Tribunal Judge shall make an independent determination on the basis of the competent evidence presented at the hearing or trial.

- (b) If a party includes in its pleadings a challenge to the regularity of the process by which the Department reached a decision, a Tribunal Judge shall take evidence and reach a determination on such a challenge at the outset of the hearing. The party making such challenge shall have the burden of proof. If the Tribunal Judge finds the challenge meritorious, the Tribunal Judge may remand the matter to the Department for further review.
- (c) A Tribunal Judge shall conduct a fair and impartial hearing, take action to avoid unnecessary delay in the disposition of the proceedings, and maintain order. A Tribunal Judge may, among other things:
1. arrange for and issue notices of the date, time, and place of hearings and prehearing conferences;
  2. establish the methods and procedures to be used in the development of the evidence;
  3. hold prehearing conferences to settle, simplify, determine, or strike any of the issues in a hearing, or to consider other matters that may facilitate the expeditious disposition of the hearing;
  4. administer oaths and affirmations;
  5. regulate the course of the hearing and govern the conduct of the participants;
  6. examine witnesses called by the parties;
  7. rule on, admit, exclude, or limit evidence;
  8. establish the time for filing motions, testimony, and other written evidence, exhibits, briefs, proposed findings of fact and conclusions of law, and other submissions;
  9. rule on motions and procedural matters, including but not limited to motions to dismiss for lack of jurisdiction or for summary judgment;
  10. order that the hearing be conducted in stages whenever the number of parties is large or the issues are numerous and complex;
  11. allow cross-examination as required for a full and true disclosure of facts;
  12. order that any information so entitled under applicable state or federal statute or regulation be treated as confidential information and be accorded the degree of confidentiality required thereby;
  13. reprimand or exclude from the hearing any person for any indecorous or improper conduct;

14. subpoena and examine witnesses or evidence the Tribunal Judge believes necessary for a full and complete record; and
  15. take any action not inconsistent with this Chapter or Chapter 13A of Title 50 to maintain order at the hearing and ensure an expeditious, fair, and impartial hearing.
- (d) When two or more parties have substantially similar interests and positions, a Tribunal Judge may limit the number of attorneys or other party representatives who will be permitted to cross-examine and to argue motions and objections on behalf of those parties. Attorneys may engage in cross-examination relevant to matters which the Tribunal Judge finds have not been adequately covered by previous cross-examination.
- (e) A hearing or trial, or a portion thereof, may be conducted by alternate means if the record reflects that all parties have consented and that the alternate means will not jeopardize the rights of a party to the hearing.

Authority O.C.G.A. §§ 50-13A-14, 50-13A-19.

#### **616-1-3-.24 Record of Hearings and Trials**

- (a) All rulings, orders, and notices issued by a Tribunal Judge, all pleadings and motions, all recordings or transcripts of oral hearings, trials, or arguments, all written direct testimony, all other data, studies, reports, documentation, information, and other written material of any kind submitted in the proceedings, including but not limited to documents filed under seal, a statement of matters officially noticed, all proposed findings of fact, conclusions of law, and briefs, shall be a part of the record and shall be available to the public, except as provided by law according confidentiality.
- (b) Except for proceedings of the Small Claims Division, all hearings or trials shall be recorded by electronic means or, if requested by a party, which party shall pay all associated costs, stenographically reported verbatim. Upon written request, an electronic copy of the record of any oral proceeding shall be furnished to any party at the requesting party's expense. If a party desires to have a written transcript made of any hearing or trial, the requesting party shall bear all costs of having such written transcript prepared.
- (c) All documentary and physical evidence shall be retained by the Clerk unless and until the record is transmitted upon appeal.

Authority O.C.G.A. §§ 50-13A-14(f), 50-13A-15(b).

#### **616-1-3-.25 Motions for Reconsideration or Rehearing**

- (a) A motion for reconsideration or rehearing will be considered only if filed within ten (10) days of the entry of any Order. The time for filing such a motion may be extended by a Tribunal Judge for good cause.
- (b) A Tribunal Judge shall not grant a motion for reconsideration or rehearing until after the expiration of the period for a response by any other party provided in Section 616-1-3-.17.
- (c) No party shall be required to file a motion for reconsideration or rehearing in order to preserve the right of appeal from an Order of the Tax Tribunal.

Authority O.C.G.A. §§ 50-13A-15(b), 50-13A-17(c).

**616-1-3-.26 Default**

- (a) A default order may be entered against a party that fails to participate in any stage of a proceeding, a party that fails to file any required pleading, or a party that fails to comply with an order issued by a Tribunal Judge. Any default order shall specify the grounds for the order.
- (b) Any default order may provide for a default as to all issues, a default as to specific issues, or other limitations, including limitations on the presentation of evidence and on the defaulting party's continued participation in the proceeding. After issuing a default order, a Tribunal Judge shall proceed as necessary to resolve the case without the participation of the defaulting party, or with such limited participation as the Tribunal Judge deems appropriate, and shall determine all issues in the proceeding, including those affecting the party in default.
- (c) Within fifteen (15) days of the entry of a default order, the party against whom the default order was issued may file a written motion requesting that the order be vacated or modified, and stating the grounds for the motion.
- (d) A Tribunal Judge may decline to enter a default or may open a default previously entered if the party's failure was the result of providential cause or excusable neglect, or if the Tribunal Judge determines from all of the facts that a proper case has been made to deny or open the default.
- (e) If a party fails to attend an evidentiary hearing after having been given written notice, a Tribunal Judge may proceed with the hearing in the absence of the party unless the absent party is the party who requested the hearing, in which case the Tribunal Judge may dismiss the action. Failure of a party to appear at the time set for hearing shall constitute a failure to appear, unless excused for good cause.

Authority O.C.G.A. § 50-13A-10(b).

**616-1-3-.27 Appeals from Orders of the Tax Tribunal**

Any party may appeal a final judgment of the Tax Tribunal, except for judgments of the Small Claims Division, to the Superior Court of Fulton County. Proceedings for appeal shall be instituted by filing a petition with the Superior Court of Fulton County within 30 days after the service of the Tax Tribunal's final judgment or, if a timely motion for reconsideration or rehearing was filed, within 30 days after the decision thereon. Such petition shall satisfy the requirements of O.C.G.A. § 50-13A-17 and any other requirements imposed by the Superior Court of Fulton County.

Authority O.C.G.A. § 50-13A-17.

#### **616-1-3-.28 Transfer of the Record to Appellate Court**

- (a) Within 30 days after the service of the petition for judicial review or within further time allowed by the Superior Court of Fulton County, the Clerk shall compile and certify the entire record of the proceeding under review, including the transcript of any hearing or trial and any documents filed under seal. The Tribunal Judge may fix a fee, not in excess of the fees charged and collected by the clerks of the superior courts of this state, for compiling such record or for copying or certifying any other documents.
- (b) By stipulation of all parties to the review proceedings, the record may be shortened. A party unreasonably refusing to stipulate to limit the record may be taxed by the reviewing court for the additional costs.

Authority O.C.G.A. §§ 50-13A-12(c), 17(d).

#### **616-1-3-.29 Publication of Orders of the Tax Tribunal**

Except as to Orders issued in Small Claims Division proceedings, all final judgments of the Tax Tribunal shall be indexed and published in such print or electronic form as the chief tribunal judge deems best adapted for public convenience. Such publications shall be made permanently available and constitute the official reports of the Tax Tribunal.

Authority O.C.G.A. § 50-13A-15(d).

#### **616-1-3-.30 Appearance by Attorneys; Signing of Pleadings**

- (a) Except as authorized in Section 616-1-3-.07 of this Chapter or where authorized by law, no person shall represent any party in a proceeding before a Tribunal Judge unless the person is an active member in good standing of the State Bar of Georgia and has filed an entry of appearance in the case in the attorney's individual name. An entry of appearance shall not be required by any attorney of record whose name appears on the petition or response filed pursuant to Section 616-1-3-.03 of this Chapter.
- (b) Nonresident attorneys who are not active members of the State Bar of Georgia may be permitted to appear *pro hac vice* before a Tribunal Judge in isolated cases

in the discretion of the Tribunal Judge. A motion to appear in a particular case shall state the jurisdiction in which the nonresident attorney regularly practices and state that the nonresident attorney agrees to behave in accordance with the Georgia standards of professional conduct and the duties imposed upon attorneys by O.C.G.A. § 15-19-4.

- (c) Every pleading, motion, or other paper of a party represented by an attorney shall be signed by at least one attorney of record in the attorney's individual name, whose address shall be stated. A party who is not represented by an attorney shall sign the party's pleadings and state the party's address. The signature of an attorney constitutes a certificate by the attorney that the attorney has read the pleading and that it is not interposed for any improper purpose, including, but not limited to, delay or harassment. If a pleading, motion, or other paper is signed in violation of this Rule, a Tribunal Judge, upon motion of any party or upon the Tribunal Judge's own motion, shall impose upon the person who signed it, a represented party, or both, an appropriate sanction, including, but not limited to, dismissal.

Authority O.C.G.A. §§ 50-13A-15(b), 50-13A-19.

#### **616-1-3-.31 Attorney Withdrawals; Leaves of Absence**

Attorneys of record shall follow the Uniform Rules for the Superior Courts for withdrawals and leaves of absence.

Authority O.C.G.A. §§ 50-13A-15(b), 50-13A-19.